

2014

Coordinated Public Transit-Human Services Transportation Plan FOR ANGOON, ALASKA



January 2014

Catholic Community Service

Southeast Senior Services

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Introduction

The community of Angoon, Alaska is a unique place. Set in a picturesque land and seascape common to Southeast Alaska. The people of Angoon work cooperatively to make life easier for all.

The Aangoon Shu' Senior Center ADA Care-a-Van service for FY 2013 provided 1,879 rides to 26 seniors.

The majority of those rides were to the senior center for lunch, post office, grocery store and medical appointments. Currently those rides are funded through the State of Alaska Department of Health and Social Services, Division of Senior and Disability Services grand funding and Title VI Older American pass through funding from Kootznوو, Incorporated under a written agreement.

The January 10, 2014 human services transportation public meeting was attended by 19 residents, mostly seniors. Representatives from the Angoon Community Association (local tribe), local T&H board members, and Angoon oil (a local community business) as well as interested senior citizens. The topic of the meeting was to identify those vehicles, if any, that were in the community available for human services transportation. The attendees were asked if there was unmet needs not identified and what they were. Next strategies that could be used to meet the unmet needs were well discussed. The attendees determined replacement of the current Care-a-Van was the highest priority. The second priority was to expand transportation service in the afternoon and weekends for medical appointments, grocery shopping, post office to check mail and pick up checks, a ride to the float plan and ferry docks, to church, to visit each other and sometimes just to take a ride to get out of their homes.

The next public meeting of the Aangoon Shu Human Services Transportation group will be held in October or November, 2014.

1.0 COMMUNITY BACKGROUND

Location and Climate

Angoon is a Tlingit community and the only permanent settlement on Admiralty Island, located on the southwest coast at Kootznahoo Inlet. Angoon is 55 miles southwest of Juneau and 41 miles northeast of Sitka. Angoon is a 2nd class City in the Hoonah-Angoon Census Area.

Angoon's maritime climate is characterized by cool summers and mild winters. Summer temperatures range from 45 to 61 degrees F. Winter temperatures range from 25 to 39 degrees F. Extremes in temperature have been recorded, ranging from low of -6 to a high of 77 degrees F. Angoon receives much less precipitation than is typical of Southeast Alaska, averaging 43 inches annually. Annual snowfall averages 63 inches. Strong north winds, snow and at times fog during winter months cause rough seas, which may prevent aircraft landings.

History, Culture and Demographics

Admiralty Island has long been the ancestral home of the Tlingit. Kootznoowoo means "fortress of bears". From the 1700s to the mid-1800s, fur trading was the major money-making activity in the area. In 1978, the Northwest Trading Company established a trading post and whaling station on nearby Killisnoo Island and villagers were employed to hunt whales. Whaling, a BIA school, and a Russian Orthodox church attracted many Tlingits to Killisnoo. In 1882, a whaling vessel's harpoon charge accidentally misfired and exploded, killing a Native crewmember – a Tlingit shaman. Villagers demanded payment of 200 blankets to the man's family, as was customary. The Northwest Trading Company felt threatened and sought assistance from the U.S. Navy in Sitka. The village was subsequently shelled and destroyed by the Navy Cutter U.S.S. Corwin. Native accounts of the attack claim six children died by smoke inhalation. Countless priceless artifacts were either destroyed or taken. In 1973, Angoon won a \$90,000 out-of-court settlement from the federal government for the 1882 bombardment. Whaling did not last long and the company switched to herring processing. During this time, many Tlingits moved to Killisnoo for employment at the plant. In 1928, Killisnoo was destroyed by fire and many Tlingits returned to Angoon. A post office was established in 1928. The City was formed in 1963.

A federally-recognized tribe is located in the community – Angoon Community Association. Angoon is a Tlingit community with a commercial fishing and subsistence lifestyle. Traditional customs are important to Angoon residents. Angoon is a damp community and the sale of alcohol is banned.

Facilities, Utilities, Schools and Health Care

The community of Angoon has piped water, piped sewer, refuse collection, landfill, police (VPSO), a volunteer fire/EMS/rescue, fire hall, cable T.V., harbor/dock, roads, Youth Center, ANB Hall, Planning & Zoning, Alaska Marine Highway and a seaplane base.

There are two schools. The Angoon School serves P-thru 12 and serves approximately 66 students and 9 teachers. The Chatham Correspondence serving K thru 12 and serves approximately 2 students and 1 teacher. Tlingit & Haida Central Council also operates a Headstart program.

The local health care is provided by the SEARHC Clinic, Jessie Norma Jim Health Center (Southeast Alaska Regional Health Consortium) which is staffed with a Physician Assistant and Health Aides. The clinic is a qualified Emergency Care Center. Angoon is classified as an isolated village, and is found in the EMS Region 3A in the Southeast Region. Emergency Services have limited road, marine, floatplane and helicopter access. Auxiliary health care is provided by Angoon SEARHC Health Center (907-788-4600).

Economy and Transportation

The primary employer is the Chatham School District. Employment opportunities are extremely limited, and prompt some to leave in search of jobs. Seasonal employment is also provided by the Whaler's Cove Sport Fishing Lodge (located on Killisnoo Island- a few miles from the village of Angoon on the western side of Admiralty Island) and the Favorite Bay fishing lodge.

In 2010, per the U.S. Census, 17 residents held commercial fishing permits, 102 people were employed in the private sector and 106 were employed by the local government. Angoon has a 38% unemployment rate.

There is no road connection to other communities. Angoon can only be reached by air and sea; accessible by either floatplane or State ferry. Scheduled and charter floatplane services are available from the State-owned seaplane base on Kootznahoo Inlet. The Alaska Marine Highway currently operates ferry service two times a week. If the ferry is out of commission, Angoon is left with only seaplane access which is weather dependent. There is a small 45-berth small boat harbor located in Favorite Bay Inlet. There is no barge service available to residents.



[Destinations »](#)

Angoon

[Overview](#) | [Transportation](#) | [Services](#) | [Weather](#) | [Local Contacts](#)

While in Angoon experience the Danger Point Trail and Cross Admiralty Canoe/Kayak Route; visit the [Admiralty Island National Monument](#) and the [Kootznoowoo Wilderness National Monument](#); view wildlife (Admiralty Island has very high densities of bears, eagles, and Sitka black-tailed deer); do beach combing; salt and freshwater kayaking and canoeing; historical and cultural site visits; hiking through spruce-hemlock rainforest, muskeg, alpine-tundra with rock outcrops; and glacier viewing.



Overview

This Tlingit community is the only permanent settlement on Admiralty Island and is home to about 570 residents. It is located on the southwest coast at Kootznoo Inlet, about 55 miles southwest of Juneau and 41 miles northeast of Sitka.

Angoon is derived from the Tlingit term Aangóon, which means "Isthmus Town", a wonderfully descriptive name given Angoon's strategic location on the narrow peninsula that separates Chatham Strait from Kootznoo Inlet. The original village of Angoon was destroyed in 1882, after Tlingits demanded reparations for a shaman who was killed by an exploding harpoon gun on a Northwest Trading Company vessel. The existing village, rebuilt in the early 1900s has a few attractions including the Old Village Site with its historic forts, summer fishing camps, old garden sites and clan areas, and the Killisnoo graveyard. Angoon is well-known for its 4th of July celebration.



Angoon provides a transportation link and limited services for visitors seeking to explore the Admiralty Island National Monument, and the Kootznoowoo Wilderness National Monument. These parks support abundant wildlife including Sitka black-tailed deer, and the largest brown bear

http://www.seatrails.org/com_angoon/index.htm

1/13/2014

population in the world. Formally named by Captain George Vancouver in 1794, the island was known to the Tlingit Natives as the "Fortress of the Bears".

The largest inlet on the island, Seymour Canal, contains some of the highest densities of nesting bald eagles anywhere in the world. Shoreline bays contain marine mammals such as harbor seals and porpoises, sea lions and occasionally humpback whales. Waterfowl and seabirds overwinter in these bays in abundance and many of the tributary streams have strong runs of salmon in the late summer and fall. A unique feature of Admiralty is the Cross Island Canoe route which connects Mole Harbor in Seymour Canal to Angoon. The route passes through as many as eight lakes connected by maintained portage trails dating back to the 1930's.

The majority of Admiralty is spruce-hemlock rainforest interspersed with small areas of muskeg. The timberline is typically 2000 to 2,500 feet. Above the timberline the forest gradually changes to alpine-tundra with rock outcrops and permanent to semi-permanent ice fields.

Transportation

Angoon can be reached using Alaska's Marine Highway System (AMHS). Ferry service is available almost daily in the summer, and several times a week in the winter. The dock is located about 3 miles from town and although there is not a shuttle or cab, local residents might offer visitors a ride into town if they look like they are in need.

Scheduled float plane services are also available; flights arrive into the state-owned seaplane base on Kootznahoo Inlet a quarter mile from town. Most summer seasons there is limited kayak and canoe rental on the island, and the few local lodges may be employed to help with storage of backpacks and equipment while visitors go exploring. Angoon's waterfront facilities include a deep draft dock, and a small boat harbor with 45 berths.

Services

Angoon's services are limited to a general store, a lodge, docks, and lodging. There are no restaurants. There are few amenities for visitors since the local economy is based on fishing, however there are several lodges and bed and breakfasts. Additionally, more than a dozen U.S. Forest Service cabins are available across the island. Wilderness camping is an option, however visitors must pack out all garbage and take precautions given the density of brown bears.

Weather

Angoon's maritime climate is characterized by cool summers and mild winters. Summer temperatures range from 45 to 61; winter temperatures range from 25 to 39. Extremes in temperature have been recorded from -6 to 77. Angoon receives much less precipitation than is typical of Southeast Alaska. Strong north winds during winter months cause rough seas, which may prevent aircraft landings.

Local Contacts

For information about Angoon, contact the City of Angoon, P.O. Box 189, Angoon, AK 99820, or (907) 788-3653. You can also contact Kootznahoo, Inc. at 8585 Old Dairy Road #201, Juneau, AK

99801. (907) 790-2992. For more information about nearby [Admiralty Island National Monument](#) and the [Kootznookoo Wilderness National Monument](#), contact Monument Ranger at 8461 Old Dairy Road, Juneau, AK 99801-8041 or 907-586-8790.

Sources

- [Alaska Division of Commerce, Community and Economic Development](#)
- [About Angoon](#)
- [Angoon Cultural Atlas](#)
- [Admiralty Island National Monument](#)

Angoon SEATrails

- [Dagger Point Trail](#)
- [Cross Admiralty Canoe/Kavak Route](#)

Community Locator
click graphic for map



- [Support SE trails](#)
- [History & Mission](#)
- [Grants & Planning](#)
- [Contact](#)

- SEATrails: The Southeast Alaska Trail System -

2.0 Coordinated Service Element

Members of the Coordination Group include:

Angoon Community Association, Wally Frank, Sr., President
Angoon Oil, Maxine Thompson
Salvation Army, Major Cathy Quinn
Local Tlingit & Haida Board Member, Cynthia Ann Frank
Southeast Independent Living (SAIL), Joan O'Keefe
U.S. Forest Service Tribal Liaison, Donald A. Frank
City of Angoon, Mayor Matt Kookesh
Seniors and disabled residents of Angoon

Public vehicles in Angoon are an ambulance owned by SEARHC, a school bus owned by Chatham School District, an old small school bus owned by the Salvation Army Church to transport church members to service and church functions. There are various City owned vehicles including maintenance vehicles, a police car, and an ADA vehicle for emergency use when the ambulance and Senior ADA care-a-van are not available. The Angoon Shu Senior Center ADA Care-a-van owned by Southeast Senior Services is the only human services transportation in Angoon. The Angoon Shu' Senior Center Care-a-van is a 2007 Ford 8 seat, one wheel chair accessible ADA bus with almost 17,000 miles on it. The Angoon road system, although chip sealed, develops potholes and it has taken a toll on the structure of the van. The van is in fair to poor condition.

Transportation needs

The elders of Angoon (the target population) have clearly articulated their transportation needs. They want the freedom of movement to go to the clinic when they need to and for appointments, pick up groceries, go to the post office, access to businesses, get to the ferry and float plane docks.

Afternoon/evening and weekend ADA transportation is needed so elders and disabled can access important community events such as fireside chats between elders and youth, public and tribal meetings, school events, funerals and pay-out-parties, or to just take a ride with a friend on a nice day. Staying active and socializing is important for overall health of elders. It is important that seniors and disabled persons continue a quality of life.

Southeast Senior Services provides congregate and home delivered meals and regularly scheduled rides to the senior residents over the age of 60. The transportation is offered 4 hours a day, five days a week Monday-Friday. Riders are requested to call the day before to schedule rides to avoid single-rides from occurring on a regular basis. Same day rides have been accommodated since Angoon is a small community but it is not the preferred method.

The screening tool suggested to use for identifying disabled clients under the age of 60 is for them to obtain a referral from the SEARHC Health Center which would qualify them for ADA transportation. SESS has a Participation Registration Form screening tool that all clients are required to complete which, among other things, identifies the client's Instruments of Daily Living and Activities of Daily Living needs.

3.0 Needs Assessment

In 2013 Southeast Senior Services conducted extensive needs assessment surveys and sent out a client survey in the community. A human services transportation public meeting was held on January 10, 2014 in which expression of unmet needs was sought from the elders. From each of the community assessment approaches, the need for a replacement van, expanded hours for transportation and also transportation for disabled residents of any age were clearly communicated.

There are 55 enrolled Native Alaskan Elders as of October, 2013 according to Kootznoowoo, Incorporated shareholder services. About 26 elders use the van as their sole form of transportation receiving approximately 1,879 rides in FY 2013T. Home delivery is widely used by those with limited mobility (wheel chair bound or vision impaired) or whose spouse has limited mobility. With the purchase of a larger van it is expected those numbers will increase.

The 2010 U.S. Census reported a population of 456. There are approximately 80 native elders over the age of 60 per the Alaska Community Database Community Information Summary for Angoon, Alaska. The population of the community consists of 77.59% Alaska Native or part native. The 2010 US Census indicates that the per capital income is \$21,897, with the median household income being \$32,212, and the median family income of \$37,250, with 22.22% of residence at the poverty level threshold for the lower 48 states and not adjusted for the Alaska threshold which is higher.

Organizations with Local offices in Angoon:

City of Angoon (907-788-3653)

P.O.I. Box 189

Angoon, Alaska 99820

Angoon Community Association (907-788-3411)|

Chatham School District (907-788-3682)

P.O. Box 109

Angoon, Alaska 99820

Southeast Alaska Regional Health Consortium – SEARHC (907-788-4600)

P.O. Box 27

Angoon, Alaska 99820

Tlingit-Haida Regional Housing Authority (907-788-3156)

U.S. Post Office (907-788-3442)

Alaska Court System (907-788-3229)

P.O. Box 202

Angoon, Alaska 99820

4.0 GAPS IN SERVICE

When the Senior Center Care-a-van is down for increasing need of repair or service, Angoon is left without senior ADA transportation. The current van has become more unreliable. The van fuses trip often, especially when the home delivered meal heated bag is plugged into the van outlet.

The seniors of Angoon have an unmet transportation needs for attending medical appointments, funeral services, pay-out parties, weddings, berry picking, going for a picnic, attending important community events, including fireside chat between elders and youth. Currently senior transportation is offered Monday through Friday from 10 am to 1:30 pm. The community has spoken clearly that they need ADA transportation later in the afternoons and on weekends.

Senior residents of Angoon wish to have expanded transportation hours later into the afternoon to accommodate the Alaska Marine Highway and float plane schedules, and weekend hours (coincide with check arrival weekend mail) for grocery shopping, church, and community events and meetings. There are no banks in Angoon so residents cash

their checks at the local grocery store when they buy groceries. Transportation is needed when the checks arrive which is generally mid to late afternoon.

Currently there is no human services transportation for disabled residents under the age of 60. At least 10 disabled residents under the age of 60 have been identified by the transportation group.

The suggested donation for a senior ride is \$1.00 per ride but seniors cannot afford the donation as the majority of Angoon seniors are low income. A ride is defined as from Point A to Point B. Riders can make an intermediate stop if less than 10 minutes. For instance, a rider could go from their home to the grocery store and stop at the post office to collect mail on the way to or from the store.

The Aangoon Shu' Senior Center Care-a-van provides door to door service which means the driver will escort the rider from the door of the pickup location into the van and escort the rider back to the door of the destination location. The driver will carry bags of groceries, pick up medication prescriptions and/or mail for a senior who is disabled and cannot easily embark and disembark the van. The Senior Center driver is required to be SMYTH and PASS certified.

5.0 STRATEGIES TO MEET THE NEEDS OF GAPS IN SERVICE

1. The transportation group approved SESS to write a grant application for a larger care-a-van for the Senior Center.
2. The transportation group approved SESS to write a grant application for Purchase of Services to expand the hours of transportation operations and provide rides for disabled residents under the age of 60.

6.0 PRIORITY OF PROJECTS

The transportation group identified the replacement of the Senior Center Care-a-van with a larger 12-seat, 2 wheel chair station, ADA Care-a-Van as their highest priority.

The next highest priority was Purchase of Services to expand transportation hours and provide transportation to disabled residents under the age of 60.

Overview of the Project

1. Replacement of the 2007 Southeast Senior Services, Senior Center Care-a-van with a larger 12-seat, 2-wheel chair station ADA Cutaway. This would allow the program to expand and accommodate additional riders .
2. Expansion of the Southeast Senior Services, Senior Center ADA Care-a-van program to include extended hours of operation and service to disabled persons

under the age of 60.

The project(s) will be implemented if the grant applications are successful. Separate rider logs will be kept for Purchase of Services rides for tracking and reporting data and rider contributions. Driver's hours will be extended up to 29 hour per week. Substitute drivers will be utilized when necessary to accommodate the expanded transportation schedule.

Applicant:

Southeast Senior Services
419 Sixth Street
Juneau, Alaska 99801

Clients served by Project:

Seniors 60 years of age and older
Disabled resident under the age of 60 (permanently or temporarily disabled)

**THE HUMAN SERVICES TRANSPORTATION
PUBLIC MEETING**

PUBLIC MEETING



TOPICS: TRANSPORTATION NEEDS OF ANGOON SENIORS (60 years of age and older); AND DISABLED OF ANY AGE

WHO SHOULD COME?

YOU! Everyone's ideas are needed. Please come to the Aangoon Shu' Senior Center at **1:00 PM on Friday, January 10, 2014** for a brief meeting. Refreshments provided.

TRANSPORTATION AGENDA:

1. WHAT DOES ANGOON HAVE NOW?
2. WHAT DOES ANGOON NEED?
3. WAYS TO FILL THE GAPS

AGENDA

For meeting on Senior and disabled transportation in Angoon

January 10, 2014

1. **History.** Explanation of what this is all about. (Sidney Fadaoff, SESS Regional Coordinator)
2. **Volunteer Transportation Committee.** Meet annually to identify unmet human services transportation needs, strategies to fill the gaps, and prioritization of needs.
3. **Unmet Needs:** Are there any unmet human services transportation needs for Seniors and/or disabled under 60 years of age in Angoon?
4. **Strategies:** Identify strategies for meeting the unmet needs.
5. **Prioritize:** If we have multiple strategies, they need to be prioritized.

Thank you all very much for coming to the meeting and staying until the end. I look forward to working on your behalf to meet your senior transportation needs.

Minutes

For meeting on Senior and disabled transportation in Angoon

January 10, 2014

The meeting began at 1:00 PM with Sidney Fadaoff from Southeast Senior Services (SESS) facilitating the meeting. 19 people attended the public meeting held at the Angoon Shu' Senior Center. Sidney Fadaoff, SESS Regional Coordinator, passed around the sign up sheet. The agenda was placed at each seat so that the discussion could stay on track.

Sidney presented a brief introduction and explanation about why the public meeting was being held. She explained the topics for discussion and explained the requirement by the State that the Angoon Shu' Transportation Committee should meet at least once a year, if not more, to set priorities and develop strategies for filling unmet needs. Sidney explained that today was such a meeting.

Attendees briefly discussed community vehicles that were available to the public. There is no taxi service and there is no bus. The Angoon Shu' Senior Center ADA Care-a-van is the only human services transportation for Angoon. Angoon Community Association has one ADA vehicle that can be used in an emergency if the ambulance and/or Senior Center ADA care-a-van is not available to transport a medical emergency.

Maxine Thompson pointed out the need to consolidate riders going to the same destination. Discussion was had about selecting specific times of the day for riders to go to the post office and grocery store.

The unmet human services transportation needs are:

1. Larger van for the Senior Center transportation program
2. Extended hours of senior center transportation
3. Rides for the physically and mentally disabled residents of Angoon.

The attendees identified the human services transportation needs in the community for seniors and disabled to get rides to lunch, church, funerals, shopping, post office, clinic appointments, school /community events and meetings, ferry and float plane docks, drives for sightseeing, drives to the ferry dock so seniors can get out and walk on a flat area, berry picking, and picnics. The attendees identified 10 or more possible under 60 disabled residents who could be Alaska Mental Health Trust beneficiaries and would benefit from Purchase of Services rides.

The strategies to meet those needs were discussed and the attendees agreed that the highest priority was for SESS should write a grant to obtain a larger van for the senior center and the second highest priority was to write a Purchase of Services grant application that would cover

extended hours of senior center transportation and rides to the disabled. Attendees felt that \$1.00 per ride for the Purchase of Services rides was affordable.

The meeting adjourned at 2:00 pm and attendees stayed to discuss other issues with Sidney while she was there.

**NATIVE CORPORATION SUPPORT
RESOLUTION**



RESOLUTION NO.: 14-01

Support of Catholic Community Services/Southeast Senior Services/Angoon Senior Center application to the State of Alaska, Department Of Transportation for the purchase of the Senior Center Replacement Care-A-Van

WHEREAS, Kootznoowoo, Inc. recognizes the need for transportation services for Angoon's senior citizens 60 years of age and older; and

WHEREAS, Kootznoowoo, Inc. relies on the State Community Transit Office for federal funds to support community transit projects; and

WHEREAS, the Federal funding, requires a Public Transportation-Human Services Coordination Plan for the funding; and

WHEREAS, Kootznoowoo, Inc. qualifies to use the State's General Plan for Limited Coordination Communities' Public Transit-Human Services Transportation Plan for Select Rural Alaska Communities; and

WHEREAS, Catholic Community Service, Southeast Senior Services has written a human services transit plan; and

WHEREAS, the Catholic Community Service, Southeast Senior Services, and Aangoon Shu' Senior Center provides rides for Angoon residents (seniors 60 years of age and older) under this funding and is applying in 2014 for funds to purchase a replacement passenger van; and

WHEREAS, the Aangoon Shu' Transportation Committee identified purchasing a replacement passenger van as their highest priority,

NOW, THEREFORE BE IT RESOLVED that KOOTZNOOWOO, INC. endorses by Resolution, the State of Alaska's Transportation Plan for Select Rural Alaska Communities, and the Coordinated Public Transit-Human Services Transportation Plan for Angoon, Alaska

NOW, THEREFORE BE IT FURTHER RESOLVED, that KOOTZNOOWOO, INC., endorses by Resolution, the Catholic Community Service, Southeast Senior Services project that proposes purchasing a larger replacement passenger van for seniors.

NOW, THEREFORE BE IT FURTHER RESOLVED, that KOOTZNOOWOO, INC., endorses by Resolution Southeast Senior Services to seek funding for transportation for disabled persons of any age, and to expand transportation hours to include some weekends and evening transportation to seniors and disabled persons of Angoon.

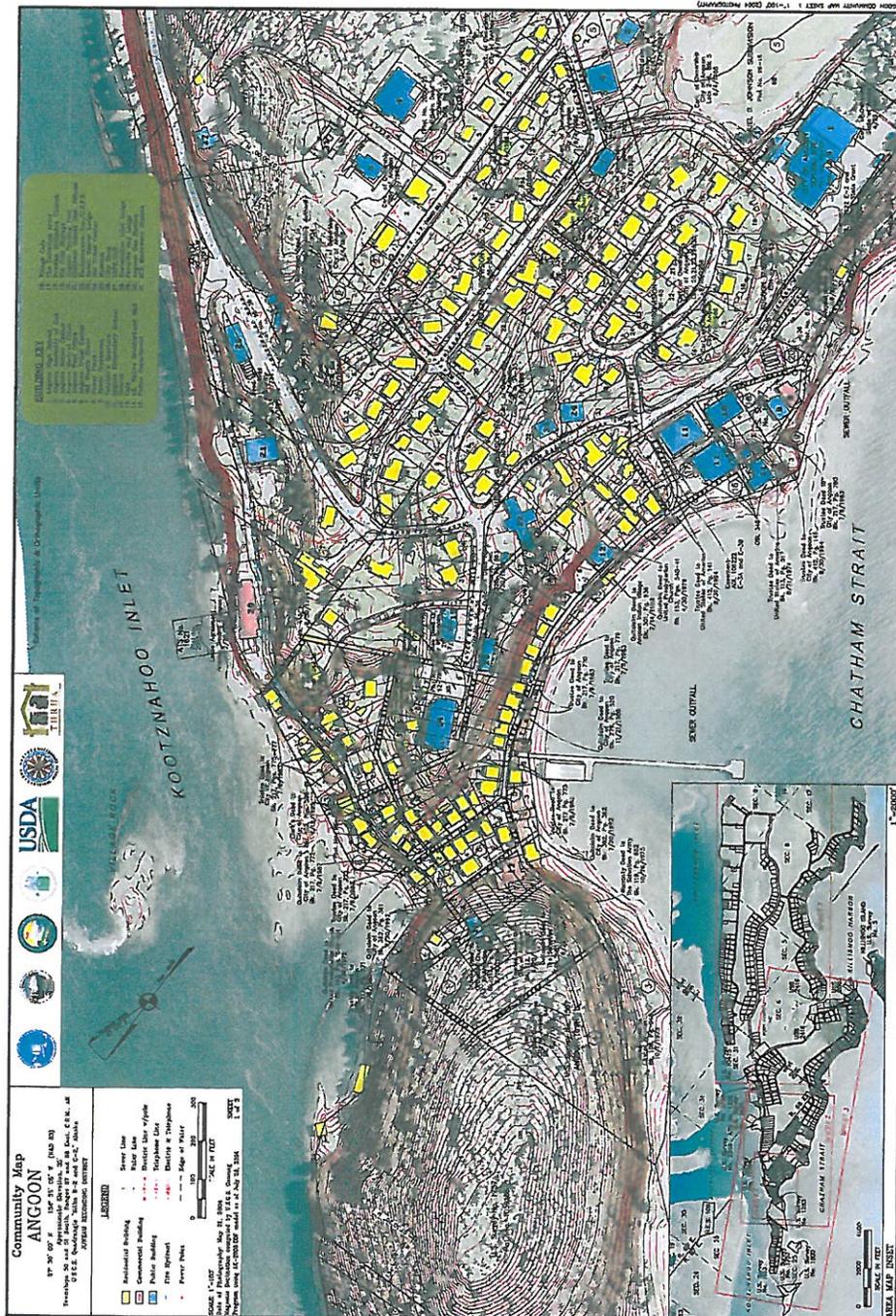
Resolution 14-01

CCS/Angoon Senior Van

IN WITNESS WHEREOF, I hereunto set my hand as Secretary of Said Corporation and affixed hereto the official seal of said Corporation this 16th day of January 2014.



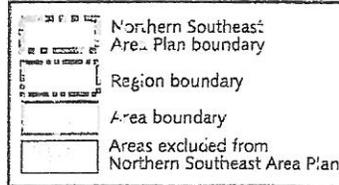
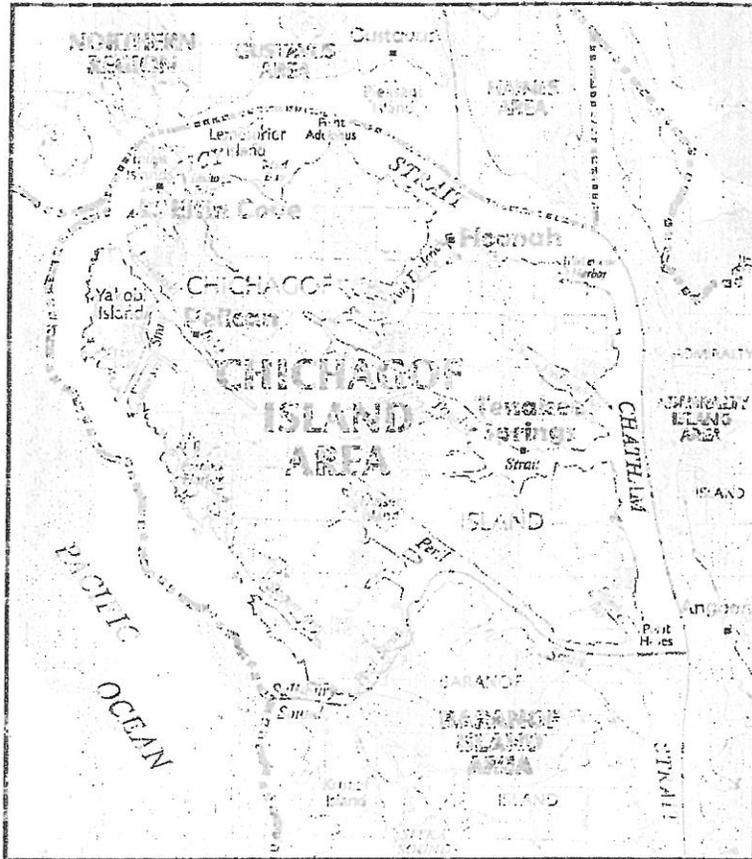
By: Sharon Chase
Corporate Secretary



Map 3-9.

**NORTHERN
SOUTHEAST
AREA PLAN**

**Southern Region:
CHICHAGOF
ISLAND AREA**



NORTHERN SOUTHEAST AREA PLAN
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