

## Contents

SUMMARY .....	SUM-1
Introduction .....	SUM-1
Purpose of the SEIS.....	SUM-1
Organization of the Final SEIS .....	SUM-2
Proposed Action.....	SUM-3
Summary of Gravina Access Project Alternatives Considered.....	SUM-4
No Action Alternative - Continued operation of existing airport ferry .....	SUM-4
Alternative C3-4 – Airport Bridge with 200 feet of vertical navigational clearance .....	SUM-4
Alternative F3 – Pennock Island bridges with 60 feet of vertical navigational clearance over the East Channel and 200 feet of vertical navigational clearance over the West Channel .....	SUM-4
Alternative G2 - New ferry between Peninsula Point and Lewis Point; continued operation of existing ferry .....	SUM-5
Alternative G3 - New ferry between downtown and south of airport; continued operation of existing ferry.....	SUM-5
Alternative G4 - New ferry adjacent to existing ferry; continued operation of existing ferry .....	SUM-5
Alternative G4v - Continued operation of existing ferry with improved shoreside amenities .....	SUM-5
DOT&PF and FHWA Identification of the Preferred Alternative .....	SUM-6
<u><a href="#">Summary of Beneficial and Adverse Impacts</a></u> .....	<u><a href="#">SUM-7</a></u>
No Action Alternative - Continued operation of existing airport ferry.....	SUM-7
Alternative C3-4 – Airport Bridge.....	SUM-7
Alternative F3 – Pennock Island Bridges.....	SUM-7
Ferry Alternatives.....	SUM-8
<u><a href="#">Summary of Proposed Mitigation Commitments for the Preferred Alternative</a></u> .....	<u><a href="#">SUM-15</a></u>
Major Unresolved Issues .....	SUM-15
Federal Actions Necessary.....	SUM-15
SEIS and Record of Decision Availability .....	SUM-15
 1.0 PURPOSE OF AND NEED FOR ACTION.....	1-1
1.1 Introduction.....	1-1
1.2 Description of the Project Area .....	1-2
1.3 Proposed Action .....	1-3
1.4 Purpose of and Need for the Proposed Action .....	1-3
1.4.1 Need for Improved Access to Developable Land.....	1-3
1.4.2 Need for Improved Access to Airport.....	1-5
1.4.3 Need for Economic Development.....	1-8
1.5 History and Background: Planning Studies .....	1-9
1.5.1 Waterfront Development Management Study (1982).....	1-10
1.5.2 Land Use Inventory and Projections (1984).....	1-11
1.5.3 Pennock and Gravina Island Neighborhood Plan (1985) .....	1-11
1.5.4 Ketchikan Gateway Borough Comprehensive Plan (1986, 1996, and 2009) .....	1-11
1.5.5 Coastal Management Program (1984, 1989, and 2007) .....	1-13
1.5.6 Land Use Inventory (1991) .....	1-13
1.5.7 Ketchikan International Airport Industrial Development Plan (1993) .....	1-13

1.5.8	Overall Economic Development Plan (1994 and 1998) .....	1-14
1.5.9	Land Use Surveys (1995 and 1996) .....	1-14
1.5.10	Lewis Reef Development: Purpose, Needs, and Alternatives (1997)....	1-15
1.5.11	Gravina Island Plan (2005).....	1-15
1.6	History and Background: Engineering and Environmental Studies.....	1-15
1.6.1	Gravina Island Crossing Reconnaissance Report (1973) .....	1-16
1.6.2	Tongass Narrows Crossing Study (1981—1982) .....	1-17
1.6.3	Other Tongass Narrows Crossing Studies (1985-1992) .....	1-18
1.6.4	Preliminary Draft Environmental Impact Statement (1994) .....	1-19
1.6.5	Environmental Impact Statement (2004) .....	1-20
2.0	ALTERNATIVES .....	2-1
2.1	Alternatives Evaluated in this <b>Draft</b> SEIS .....	2-1
2.1.1	No Action Alternative.....	2-5
2.1.2	Bridge Alternatives .....	2-6
2.1.3	Ferry Alternatives .....	2-10
2.1.4	DOT&PF's and FHWA's Preferred Alternative.....	2-16
2.2	Alternatives Previously Considered but Eliminated From Further Consideration...2-17	
2.2.1	Reasonable Alternatives Identified in the 2004 FEIS .....	2-17
2.2.2	Alternatives Identified During SEIS Scoping .....	2-19
2.2.3	Screening of Alternatives .....	2-21
3.0	AFFECTED ENVIRONMENT .....	3-1
3.1	Land Use .....	3-1
3.1.1	Current Land Use.....	3-1
3.1.2	Land Use Plans and Policies.....	3-6
3.2	Farmland .....	3-9
3.3	Social Environment.....	3-9
3.3.1	Population and Social Groups .....	3-9
3.3.2	Community Character .....	3-13
3.3.3	Community and Public Facilities.....	3-15
3.3.4	Recreation Resources .....	3-16
3.3.5	Accessibility .....	3-16
3.3.6	Environmental Justice .....	3-17
3.3.7	Subsistence .....	3-19
3.3.8	Utilities .....	3-19
3.4	Relocation .....	3-21
3.5	Economic Environment.....	3-21
3.5.1	Employment and Earnings .....	3-21
3.5.2	Major Employment Industries .....	3-22
3.6	Joint Development.....	3-24
3.7	Transportation .....	3-24
3.7.1	Aviation .....	3-25
3.7.2	Marine Navigation .....	3-30
3.7.3	Vehicular Travel .....	3-41
3.8	Pedestrians and Bicyclists .....	3-44
3.8.1	Pedestrians .....	3-44
3.8.2	Bicyclists .....	3-44
3.9	Geology, Topography, and Wind .....	3-44
3.9.1	Geology and Topography .....	3-44
3.9.2	Soils and Submerged Material .....	3-45

3.9.3	Wind.....	3-46
3.10	Air Quality.....	3-46
3.10.1	Project Area Status .....	3-46
3.10.2	Air Pollutants.....	3-46
3.10.3	Greenhouse Gases and Climate Change .....	3-47
3.11	Noise .....	3-48
3.11.1	Regulatory Overview.....	3-48
3.11.2	Existing Noise Sources .....	3-49
3.11.3	Noise Receptors.....	3-49
3.11.4	Existing Noise Levels .....	3-50
3.12	Water Quality.....	3-51
3.13	Permits and Laws Related to the Project .....	3-52
3.14	Wetlands and Vegetation.....	3-56
3.14.1	Wetlands .....	3-56
3.14.2	Vegetation.....	3-58
3.15	Waterbodies and Wildlife .....	3-58
3.15.1	Major Water Bodies.....	3-58
3.15.2	Ponds.....	3-59
3.15.3	Marine Habitats .....	3-60
3.15.4	Wildlife—Aquatic Species .....	3-60
3.15.5	Wildlife—Amphibians .....	3-64
3.15.6	Wildlife—Birds.....	3-65
3.15.7	Wildlife—Land Mammals.....	3-67
3.16	Floodplains .....	3-68
3.17	Wild and Scenic Rivers.....	3-69
3.18	Coastal Barriers.....	3-69
3.19	Coastal Zone .....	3-69
3.19.1	Coastal Development Enforceable Policies .....	3-70
3.19.2	Recreation and Coastal Access Enforceable Policies.....	3-70
3.20	Threatened or Endangered Species .....	3-71
3.21	Historic and Archeological Resources.....	3-75
3.21.1	Background and Identification of Historic Properties.....	3-75
3.21.2	Overview: Prehistory and History .....	3-75
3.21.3	Area of Potential Effect.....	3-77
3.21.4	Resource Inventory .....	3-77
3.21.5	Historic Properties within the APE .....	3-80
3.22	Hazardous Waste Sites .....	3-82
3.23	Visual Environment.....	3-86
3.23.1	Tongass Narrows Area.....	3-87
3.23.2	City of Ketchikan .....	3-87
3.23.3	Gravina and Pennock Islands.....	3-87
3.23.4	Key Views .....	3-87
3.24	Energy .....	3-89
4.0	ENVIRONMENTAL CONSEQUENCES .....	4-1
4.1	Land Use Impacts.....	4-2
4.1.1	Direct Impacts to Ownership, Land Use, and Zoning .....	4-2
4.1.2	Consistency with Land Use Plans and Policies .....	4-6
4.1.3	Section 4(f) Lands .....	4-8
4.2	Farmland Impacts .....	4-9
4.3	Social Impacts .....	4-9

4.3.1	Population and Social Groups .....	4-9
4.3.2	Community Character .....	4-9
4.3.3	Community and Public Facilities.....	4-10
4.3.4	Recreation.....	4-11
4.3.5	Accessibility .....	4-11
4.3.6	Environmental Justice .....	4-14
4.3.7	Subsistence .....	4-14
4.3.8	Utilities .....	4-16
4.4	Relocation Impacts .....	4-17
4.4.1	No Action Alternative.....	4-18
4.4.2	Bridge Alternative C3-4 .....	4-18
4.4.3	Ferry Alternative G2 .....	4-19
4.5	Economic Impacts .....	4-19
4.5.1	No Action Alternative.....	4-19
4.5.2	All Action Alternatives.....	4-20
4.6	Joint Development.....	4-20
4.7	Transportation .....	4-20
4.7.1	Aviation .....	4-20
4.7.2	Marine Transportation .....	4-25
4.7.3	Vehicles .....	4-32
4.8	Considerations Relating to Pedestrians and Bicyclists.....	4-36
4.8.1	No Action Alternative.....	4-36
4.8.2	Bridge Alternatives C3-4 and F3.....	4-36
4.8.3	Ferry Alternatives G2 and G3.....	4-38
4.8.4	Ferry Alternative G4 .....	4-39
4.8.5	Ferry Alternative G4v (Preferred Alternative).....	4-40
4.9	Geology, Topography, and Wind .....	4-40
4.9.1	Geology and Topography .....	4-40
4.9.2	Soils .....	4-42
4.9.3	Wind.....	4-42
4.10	Air Quality Impacts.....	4-43
4.10.1	Emissions.....	4-43
4.10.2	Greenhouse Gases and Climate Change .....	4-43
4.11	Noise Impacts.....	4-44
4.11.1	No Action Alternative and Alternative G4v (Preferred Alternative) .....	4-44
4.11.2	Alternatives C3-4, F3, G2, G3, and G4.....	4-44
4.12	Water Quality Impacts .....	4-45
4.12.1	No Action Alternative.....	4-45
4.12.2	Bridge Alternatives C3-4 and F3.....	4-45
4.12.3	Ferry Alternatives G2, G3, G4, and G4v (Preferred Alternative) .....	4-45
4.12.4	Mitigation of Water Quality Impacts .....	4-46
4.13	Permits .....	4-47
4.13.1	No Action Alternative .....	4-47
4.13.2	All Action Alternatives.....	4-47
4.14	Wetland and Vegetation Impacts .....	4-48
4.14.1	Wetlands .....	4-49
4.14.2	Vegetation .....	4-51
4.15	Water Body and Wildlife Impacts .....	4-52
4.15.1	Water Bodies.....	4-52
4.15.2	Ponds.....	4-54
4.15.3	Marine Habitat.....	4-54

4.15.4	Wildlife—Aquatic Species .....	4-57
4.15.5	Wildlife—Amphibians .....	4-63
4.15.6	Wildlife—Birds.....	4-63
4.15.7	Wildlife—Land Mammals.....	4-64
4.16	Floodplain Impacts.....	4-65
4.16.1	No Action Alternative.....	4-65
4.16.2	Bridge Alternatives C3-4 and F3.....	4-65
4.16.3	Ferry Alternatives G2, G3, G4, and G4v (Preferred Alternative) .....	4-66
4.17	Wild and Scenic Rivers.....	4-66
4.18	Coastal Barriers.....	4-66
4.19	Coastal Zone Management.....	4-66
4.19.1	No Action Alternative.....	4-66
4.19.2	All Action Alternatives.....	4-66
4.20	Threatened and Endangered Species.....	4-68
4.20.1	No Action Alternative and Alternative G4v (Preferred Alternative) .....	4-68
4.20.2	All Action Alternatives.....	4-69
4.21	Historical and Archeological Preservation.....	4-69
4.21.1	No Action Alternative.....	4-70
4.21.2	Bridge Alternatives .....	4-70
4.21.3	Ferry Alternatives .....	4-72
4.21.4	Mitigation of Impacts to Historical and Archeological Resources .....	4-72
4.22	Hazardous Waste Sites .....	4-72
4.22.1	No Action Alternative.....	4-73
4.22.2	All Action Alternatives.....	4-73
4.23	Visual Impacts .....	4-74
4.23.1	No Action .....	4-74
4.23.2	Bridge Alternatives .....	4-74
4.23.3	Ferry Alternatives .....	4-79
4.24	Energy.....	4-80
4.25	Construction Impacts .....	4-81
4.25.1	Land Use.....	4-82
4.25.2	Social Environment .....	4-84
4.25.3	Relocation Impacts.....	4-85
4.25.4	Economy and Economic Resources.....	4-85
4.25.5	Transportation.....	4-88
4.25.6	Pedestrians and Bicyclists.....	4-91
4.25.7	Geological Resources .....	4-91
4.25.8	Air Quality .....	4-92
4.25.9	Noise and Vibration.....	4-93
4.25.10	Water Quality .....	4-96
4.25.11	Wetlands .....	4-97
4.25.12	Water Body Modification and Wildlife .....	4-99
4.25.13	Floodplains.....	4-107
4.25.14	Coastal Zone Management .....	4-107
4.25.15	Threatened and Endangered Species .....	4-107
4.25.16	Historic and Archeological Preservation .....	4-108
4.25.17	Hazardous Waste Sites.....	4-109
4.25.18	Visual Environment .....	4-109
4.25.19	Energy.....	4-110
4.25.20	Utilities .....	4-110
4.26	Indirect Impacts .....	4-111

4.26.1	Land Use Impacts .....	4-114
4.26.2	Social Impacts.....	4-117
4.26.3	Economic Impacts.....	4-119
4.26.4	Transportation Impacts.....	4-126
4.26.5	Pedestrians and Bicyclists.....	4-133
4.26.6	Air Quality Impacts .....	4-134
4.26.7	Noise Impacts .....	4-134
4.26.8	Water Quality Impacts .....	4-141
4.26.9	Wetland and Vegetation Impacts.....	4-142
4.26.10	Water Body Modification and Wildlife Impacts .....	4-143
4.26.11	Floodplain Impacts .....	4-145
4.26.12	Coastal Zone Impacts .....	4-145
4.26.13	Threatened or Endangered Species Impacts .....	4-145
4.26.14	Historic and Archeological Preservation .....	4-145
4.26.15	Visual Impacts.....	4-147
4.26.16	Energy Impacts .....	4-147
4.26.17	Utility Impacts.....	4-147
4.27	Cumulative Impacts .....	4-149
4.27.1	Land Use Impacts .....	4-151
4.27.2	Social Impacts.....	4-151
4.27.3	Economic Impacts.....	4-152
4.27.4	Transportation Impacts.....	4-153
4.27.5	Pedestrian and Bicyclist Impacts.....	4-154
4.27.6	Air Quality Impacts: Climate Change.....	4-154
4.27.7	Water Quality Impacts .....	4-157
4.27.8	Wetland Impacts .....	4-158
4.27.9	Water Body Modification and Wildlife Impacts .....	4-159
4.27.10	Historic and Archeological Resources .....	4-160
4.27.11	Visual Impacts.....	4-161
4.28	Short-Term Uses and Long-Term Productivity .....	4-162
4.28.1	No Action Alternative.....	4-162
4.28.2	All Action Alternatives.....	4-162
4.29	Irreversible and Irretrievable Commitments of Resources.....	4-162
4.29.1	No Action Alternative.....	4-162
4.29.2	All Action Alternatives.....	4-163
4.30	Mitigation Compilation .....	4-164
4.30.1	Mitigation of Direct Impacts .....	4-164
4.30.2	Mitigation of Construction Impacts.	4-169
4.31	Summary of Impacts.....	4-177
4.31.1	No Action Alternative.....	4-177
4.31.2	Bridge Alternatives .....	4-177
4.31.3	Ferry Alternatives .....	4-178
5.0	LIST OF PREPARERS.....	5-1
6.0	FINAL SEIS DISTRIBUTION LIST .....	6-1
7.0	COMMENTS AND COORDINATION .....	7-1
7.1	Agency Involvement .....	7-1
7.1.1	Cooperating Agencies .....	7-1
7.1.2	Participating Agencies .....	7-2

7.2	Public and Agency Scoping Process .....	7-3
7.2.1	Notice of Intent.....	7-3
7.2.2	Agency Consultation .....	7-4
7.2.3	Tribal Government Consultation.....	7-5
7.2.4	General Public Outreach .....	7-6
7.3	2013 Draft SEIS Review Process .....	7-8
7.3.1	Review Process .....	7-8
7.3.2	2013 Draft SEIS Comments and Responses.....	7-10
7.3.3	Selection of a Preferred Alternative and Subsequent Agency Consultation.....	7-26
8.0	INDEX .....	8-1

## List of Figures

- Figure 1.1: Project Area  
Figure 2.1: SEIS Alternatives [\[Updated\]](#)  
Figure 2.2: No Action Alternative [\[Updated\]](#)  
Figure 2.3: Typical Cross-Sectional Views of Proposed Roadways and Bridges  
Figure 2.4: Alternative C3-4 [\[Updated\]](#)  
Figure 2.5: Alternative C3-4: Bridge Profile  
Figure 2.6: Alternative F3 [\[Updated\]](#)  
Figure 2.7: Alternative F3: Bridge Profiles  
Figure 2.8: Alternative F3: West Channel Widening  
Figure 2.9: Alternative F3: West Channel Widening Cross-Sections  
**Figure 2.10: Alternative G2 [New]**  
Figure 2.10<sub>11</sub>: Alternative G3 [\[Updated\]](#)  
Figure 2.10<sub>12</sub>: Alternatives G4 and G4v [\[Updated\]](#)  
Figure 2.10<sub>13</sub>: New Airport Ferry Layup [Berth Dock](#) and Heavy Freight Mooring Facility [\[Updated\]](#)  
**Figure 2.14: Reconstructed Airport Ferry Berth, Revillagigedo Island [New]**  
**Figure 2.15: Reconstructed Airport Ferry Berth, Gravina Island [New]**  
**Figure 2.16: Comparison of Total Life Costs of the Alternatives [New]**  
Figure 3.1: Land Ownership  
Figure 3.2: Land Use  
Figure 3.3: Zoning  
Figure 3.4: Gravina Island Ownership and Planning Units  
Figure 3.5: Population of the Ketchikan Gateway Borough, 1990–2011 [\[Updated\]](#)  
Figure 3.6: Diversity by Block and Block Group [\[Updated\]](#)  
Figure 3.7: [2009](#) Median Household Income [\[Updated\]](#)  
Figure 3.8: Community and Recreation Facilities [\[Updated\]](#)  
Figure 3.9: Major Employers in the Ketchikan Area (2010)  
Figure 3.10: Aviation Transportation Facilities  
Figure 3.11: Ketchikan International Airport: Existing Conditions  
Figure 3.12: Marine and Land Transportation Facilities  
Figure 3.13: Tongass Narrows Primary Waterway Uses [\[Updated\]](#)  
Figure 3.14: Traffic Analysis Intersections [\[Updated\]](#)  
Figure 3.15: Noise Receptors [\[Updated\]](#)  
Figure 3.16: Water Resources [\[Updated\]](#)  
Figure 3.17: Biological Resources (Wetlands and Uplands) [\[Updated\]](#)  
Figure 3.18: Other Biological Resources [\[Updated\]](#)  
Figure 3.19: Area of Potential Effect [\[Updated\]](#)  
Figure 3.20: Hazardous [Materials](#) Waste Sites [\[Updated\]](#)  
Figure 3.21: Key Viewpoints [\[Updated\]](#)  
Figure 4.1: Alternative C3-4: Transportation Impacts at Airport  
Figure 4.2: Alternative C3-4: Proposed Pier Locations and Marine Resources  
Figure 4.3: Alternative F3: Proposed Dredging, Pier Locations, and Marine Resources  
Figure 4.4: Ferry Alternatives: Proposed Dredging and Marine Resources [\[Updated\]](#)  
Figure 4.5: Gravina Island Plan Details [\[Updated\]](#)

## List of Tables

<u><a href="#">Table S-1: Summary of Impacts by Alternative (Updated)</a></u> .....	SUM-9
Table 1-1: Planning Studies Addressing Access to Gravina Island.....	1-10
Table 1-2: Engineering and Environmental Studies Addressing Access to Gravina Island ...	1-16
Table 2-1: Anticipated Bridge Revenue with Tolling Options .....	2-7
<u><a href="#">Table 2-2: 2016 One-Way Airport Ferry Passenger Tolls [New]</a></u> .....	2-11
<u><a href="#">Table 2-3: One-Way Airport Ferry Vehicle Tolls [New]</a></u> .....	2-11
Table 2-4: Screening Criteria for Gravina Access Project SEIS Alternatives .....	2-22
Table 2-5: First Phase Screening Summary .....	2-23
Table 3-1: Land Ownership in the Project Area .....	3-2
Table 3-2: Land Uses in the Project Area.....	3-2
Table 3-3: Zoning in the Project Area.....	3-3
Table 3-4: Population and Minority Population in Alaska and the Ketchikan Gateway Borough <a href="#">[Updated]</a> .....	3-10
Table 3-5: 2011-2015 ACS Median Household (HH) Income and Percent Below Poverty Level <a href="#">[Updated]</a> .....	3-12
Table 3-6: Travel Times from Revillagigedo Island to Ketchikan International Airport Terminal on Gravina Island.....	3-17
Table 3-7: Employment and Earnings in the Ketchikan Gateway Borough, 2015 <a href="#">[Updated]</a> .....	3-22
Table 3-8: Cruise Ship and Airline Passenger Arrivals in Ketchikan 2006–2015 <a href="#">[Updated]</a> .....	3-24
Table 3-9: Operations at Ketchikan Seaplane Facilities .....	3-27
Table 3-10: Tongass Narrows Total Trips and Maximum Drafts by Vessel Type and Year <a href="#">[Updated]</a> .....	3-31
Table 3-11: Cruise Ship Arrival Dates for Ketchikan (1990–2015) <a href="#">[Updated]</a> .....	3-33
Table 3-12: Large Cruise Ships Operating in Southeast Alaska During the 2016 Cruise Season <a href="#">[Updated]</a> .....	3-34
Table 3-13: Small Cruise Vessels Operating in Southeast Alaska in 2016 <a href="#">[Updated]</a> .....	3-36
Table 3-14: Ketchikan Harbor Capacity.....	3-39
Table 3-15: 1998 Boat Use in Ketchikan .....	3-39
Table 3-16: 2016 Ketchikan Moorage Permits and Reserved Stalls <a href="#">[Updated]</a> .....	3-40
Table 3-17: LOS Criteria for Intersections .....	3-42
Table 3-18: <a href="#">Existing</a> -LOS at Project Area Intersections <a href="#">(2002)</a> .....	3-42
Table 3-19: Travel Distances and Estimated Vehicular Travel Times .....	3-44
Table 3-20: Ketchikan International Airport Wind Statistics .....	3-46
Table 3-21: Noise Abatement Criteria .....	3-49
Table 3-22: <a href="#">Existing</a> -Noise Levels ( $L_{eq}$ ) at Monitoring Sites <a href="#">(2012)</a> <a href="#">[Updated]</a> .....	3-50
Table 3-23: Applicable Laws and Related Permits and Approvals for the Gravina Access Project <a href="#">[Updated]</a> .....	3-52
Table 3-24: Essential Fish Habitat Groundfish Species in Project Area.....	3-64
Table 3-25: Essential Fish Habitat Salmon Species in Project Area .....	3-64
Table 3-26: List of Identified Historic Properties in the APE.....	3-79
Table 3-27: Handlers Identified in the RCRIS Database <a href="#">(2016)</a> <a href="#">[Updated]</a> .....	3-84
Table 3-28: Known Contaminated Sites from Statewide Contaminated Sites Database <a href="#">(2016)</a> <a href="#">[Updated]</a> .....	3-85

Table 3-29: Known Contaminated Sites from Statewide LUST Program Database <a href="#">(2016) [Updated]</a> .....	3-85
Table 4-1: Land Ownership Impacts by Alternative .....	4-2
Table 4-2: Land Use Impacts by Alternative .....	4-3
Table 4-3: Zoning Impacts by Alternative .....	4-3
Table 4-4: Estimated Operations and Maintenance Jobs in the Borough By Alternative.....	4-20
Table 4-5: Analysis of Sailing Time between Juneau and Ketchikan for Alternative F3-Pennock Island Crossing .....	4-29
Table 4-6: Travel Distances and Estimated Vehicle Travel Times .....	4-33
Table 4-7: Travel Distances and Estimated Pedestrian and Bicycle Travel Times .....	4-37
Table 4-8: Alternative C3-4 Travel Time Benefit for Pedestrian and Bicycle Travel .....	4-38
Table 4-9: Alternative F3 Travel Time Benefit for Pedestrian and Bicycle Travel.....	4-38
Table 4-10: Alternative G2 Travel Time Benefit for Pedestrian and Bicycle Travel .....	4-39
Table 4-11: Alternatives G3 Travel Time Benefit for Pedestrian and Bicycle Travel .....	4-39
Table 4-12: Service Load Wind Speeds at Elevation.....	4-42
Table 4-13: Impacts to Wetlands, Ponds, and Uplands (acres) <a href="#">[Updated]</a> .....	4-49
Table 4-14: Quantities of Fill and Dredging in Tongass Narrows, and Numbers of Piers.....	4-52
Table 4-15: Potential Adverse Impacts to Essential Fish Habitat <a href="#">[Updated]</a> .....	4-60
Table 4-16: Estimated Annual Fuel Consumption by Alternative .....	4-81
Table 4-17: Estimated Construction Spending and Construction Jobs <a href="#">[Updated]</a> .....	4-86
Table 4-18: Estimated Local Construction Spending and Construction Jobs in the Ketchikan Gateway Borough <sup>a</sup> <a href="#">[Updated]</a> .....	4-86
Table 4-19: Estimated Acquisition Costs <a href="#">[Updated]</a> .....	4-87
Table 4-20: Areas of Potential Temporary Soil Disturbance (acres) <a href="#">[Updated]</a> .....	4-92
Table 4-21: Typical Construction Noise Levels (dBA).....	4-94
Table 4-22: Estimated Temporary Construction Impacts on Fresh Water Wetlands <a href="#">[Updated]</a> .....	4-97
Table 4-23: Development by 2033 Assumed for Gravina and Pennock Islands in the Secondary Impact Analysis .....	4-113
Table 4-24: Development by 2033 for Gravina and Pennock Islands for Bridge Alternatives with Tolls .....	4-114
Table 4-25: User Economic Benefits of Bridge Alternatives Relative to the No Action Alternative 2012—2086 (2012 \$Million) .....	4-124
Table 4-26: User Economic Benefits of Ferry Alternatives Relative to the No Action Alternative 2012—2086 (2012 \$Million) .....	4-125
Table 4-27: Traffic Projections For Project Alternatives .....	4-128
Table 4-28: Level of Service at Project Area Intersections—No Action and Bridge Alternatives (Projections for 2025) .....	4-129
Table 4-29: Level of Service at Project Area Intersections—Ferry Alternatives (Projections for 2025) .....	4-130
Table 4-30: Properties that Would Experience Noise Impacts under the No Action Alternative .....	4-135
Table 4-31: Properties that Would Experience Noise Impacts under Alternative C3-4.....	4-136
Table 4-32: Properties that Would Experience Noise Impacts under Alternative F3 .....	4-137
Table 4-33: Properties that Would Experience Noise Impacts under Alternative G3.....	4-138
Table 4-34: Statewide and Project Emissions Potential, Relative to Global Trends .....	4-155
Table 4-35: Section 404 Permits Associated with Gravina Island Highway Development....	4-158
Table 4-36: Estimated Materials Required by Action Alternative <a href="#">[Updated]</a> .....	4-163
Table 7-1: Cooperating Agencies and their Areas of Jurisdiction/Expertise .....	7-2
Table 7-2: Participating Agencies and their Areas of Jurisdiction/Expertise .....	7-3
Table 7-3: Notice of Intent Publication List .....	7-4

Table 7-4: Agency and Stakeholder Consultation Activities.....	7-4
Table 7-5: Public Meeting Venue, Schedule, and Content .....	7-7
Table 7-6: 2013 Draft SEIS Comments and Responses <u>[New]</u> .....	7-10

### List of Appendices

- Appendix F: Updated Cost Estimates for Alternatives
- Appendix G: 2014 FAA Determination of Hazard to Air Navigation
- Appendix H: Draft Section 404/10 Permit Application, Draft Section 404(b)(1) Analysis, and Wetland Finding

### Appendix I: Comments on the Draft SEIS

*Appendices A through E were issued with the 2013 Draft SEIS and can be viewed on the CD version of the Final SEIS and on the project website: [http://www.dot.alaska.gov/sereg/projects/gravina\\_access/index.shtml](http://www.dot.alaska.gov/sereg/projects/gravina_access/index.shtml)*

## Acronyms and Abbreviations

<b>Acronym/ Abbreviation</b>	<b>Definition</b>
<b>A</b>	
AAC	Alaska Administrative Code
AASHTO	American Association of State Highway Transportation Officials
ACMP	Alaska Coastal Management Program
ACS	American Community Survey
ADA	Americans with Disabilities Act
ADEC	Alaska Department of Environmental Conservation
ADF&G	Alaska Department of Fish and Game
AHRS	Alaska Heritage Resources Survey
AMHS	Alaska Marine Highway System
Anchorage Center	FAA Anchorage Air Route Traffic Control Center
APDES	Alaska Pollutant Discharge Elimination System
APE	Area of Potential Effect
ARFF	Airport Rescue and Firefighting
AS	Alaska Statute
ASD	Alaska Ship and Drydock, Inc.
<b>B</b>	
BLM	Bureau of Land Management
BMP	best management practice
Borough	Ketchikan Gateway Borough
<b>C</b>	
CEG	Conditionally Exempt Small Quantity Generator
CEQ	Council on Environmental Quality
CERCLA	Comprehensive Environmental Response, Compensation, and Liability Act
CFR	Code of Federal Regulations
CPV	Commercial Passenger Vessel
Cruise Ship Program	Commercial Passenger Vessel Environmental Compliance Program
<b>D</b>	
dB	decibels
dB(A)	decibels, A-weighted scale
DCED	(Alaska) Department of Community and Economic Development
DEIS	Draft Environmental Impact Statement
DHHS	(U.S.) Department of Health and Human Services
DNR	(Alaska) Department of Natural Resources
DOT&PF	(Alaska) Department of Transportation and Public Facilities
DPS	Distinct Population Segment
<b>E</b>	
EIS	Environmental Impact Statement
EFH	Essential Fish Habitat
EPA	(U.S.) Environmental Protection Agency
EO	Executive Order
ESA	Endangered Species Act

<b>Acronym/ Abbreviation</b>	<b>Definition</b>
<b>F</b>	
FAA	Federal Aviation Administration
FEIS	Final Environmental Impact Statement
FAR	Federal Aviation Regulation
FEMA	Federal Emergency Management Agency
FHWA	(U.S. Department of Transportation) Federal Highway Administration
FR	Federal Register
FRC	Fast Response Cutter
FSS	Flight Service Station
<b>G</b>	
GDVLVLR	Guidelines for Geometric Design of Very Low-Volume Local Roads
GHG	greenhouse gas
<b>H</b>	
HDR	HDR, Inc.
HH	Household
HTL	High tide line
<b>I</b>	
IFA	Inter-Island Ferry Authority
IFR	instrument flight rules
ILMA	Interagency Land Management Assignment
I-O	input-output
<b>K</b>	
KCMP	Ketchikan Coastal Management Plan
KPC	Ketchikan Pulp Company
KPU	Ketchikan Public Utilities
kWh	kilowatt hours
<b>L</b>	
LEDPA	Least Environmentally Damaging Practicable Alternative
$L_{eq}(h)$	average sound level over a 1-hour period
LOS	level of service
LUST	leaking underground storage tank
<b>M</b>	
MAP-21	Moving Ahead for Progress in the 21 <sup>st</sup> Century Act
medevac	medical evacuation
MHW	mean high water
MHHW	mean higher high water
MLLW	mean lower low water
MMBF	million board feet (of timber)
MMT	million metric tons
MOVES	Motor Vehicle Emissions Simulator
mph	Miles per hour
MPO	metropolitan planning organization
MPRSA	Marine Protection, Research, and Sanctuaries Act

<b>Acronym/ Abbreviation</b>	<b>Definition</b>
MSL	mean sea level
MV	motor vessel
<b>N</b>	
NAAQS	National Ambient Air Quality Standards
NAC	Noise Abatement Criteria
Native	Alaska Native
NEPA	National Environmental Policy Act
NHS	National Highway System
NMFS	National Marine Fisheries Service
NOAA	National Oceanic and Atmospheric Administration
NOI	Notice of Intent
NO <sub>x</sub>	nitrogen oxides
NPDES	National Pollutant Discharge Elimination System
NRHP	National Register of Historic Places
NWI	National Wetland Inventory
<b>O</b>	
O&M	operation and maintenance
OEDP 1994	1994 <i>Overall Economic Development Plan</i>
OEDP 1998	1998 <i>Overall Economic Development Plan</i>
OHA	(Alaska) Office of History and Archaeology
OHW	Ordinary High Water
OPAF	Only Practicable Alternatives Finding
<b>P</b>	
PA	Programmatic Agreement
PDT	project development team
PHV	peak hourly volume
PIANC	International Navigation Association (formerly: Permanent International Association of Navigation Congresses)
PM <sub>2.5</sub>	particulate matter up to 2.5 microns in size
PM <sub>10</sub>	particulate matter up to 10 microns in size
<b>R</b>	
RSA	Runway Safety Area
RCRA	Resource Conservation and Recovery Act
<b>S</b>	
SATP	Southeast Alaska Transportation Plan
SAFETEA-LU	Safe, Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users
SDZ	Surface Danger Zone
SEIS	Supplemental Environmental Impact Statement
SFHA	Special Flood Hazard Areas
SHPO	State Historic Preservation Officer
SO <sub>2</sub>	sulfur dioxide
State	State of Alaska
SVFR	special visual flight rules
SWPPP	Storm Water Pollution Prevention Plan

<b><i>Acronym/ Abbreviation</i></b>	<b><i>Definition</i></b>
<b>T</b>	
TAMS	Tippetts-Abbett-McCarthy-Stratton Engineers
TDF	Tailings Disposal Facility
TEA-21	Transportation Equity Act for the 21 <sup>st</sup> Century
TCP	Traffic Control Plan
TNM	Traffic Noise Model
<b>U</b>	
USACE	U.S. Army Corps of Engineers
USC	U.S. Code
USCG	U.S. Coast Guard
USDOT	U.S. Department of Transportation
USFS	U.S. Forest Service
USFWS	U.S. Fish and Wildlife Service
UST	underground storage tank
<b>V</b>	
VFR	visual flight rules
VMT	Vehicle miles traveled
VOC	Volatile organic compounds