Anchorage Booster Seat Use 2009

Observational Study of Child Passenger Safety Device Use
Before and After Implementation of Legislation and a Multi-Media Campaign

Sponsored by: The Alaska Injury Prevention Center and The Alaska Highway Safety Office

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Executive Summary

In 2009, Alaska passed a revision to its seatbelt law. The revision clarified the requirements for children under the age of 8 to be restrained in a “booster or car seat.” The law became effective September 15, 2009. The Alaska Injury Prevention Center, with multiple partners, conducted a pre-observational study to determine a baseline number measuring use of appropriate child passenger safety device (CPSD) usage for children ages 4 through 7 years old. The definition of an appropriate CPSD was based on the revised statute: use of a car seat or booster seat using lap and shoulder belt by children ages 4-7 who were under 65 pounds and under 4’9” tall. A post-observational study was conducted after the revised law became effective and a multi-media campaign had been implemented. The post enactment-observations showed significant gains in appropriate use of child passenger safety devices for all children between the ages of 4 and 7.

<table>
<thead>
<tr>
<th>Pre Legislation Observations</th>
<th>Post Legislation Observations</th>
</tr>
</thead>
<tbody>
<tr>
<td>52% were using appropriate child passenger safety devices.</td>
<td>74% were using appropriate child passenger safety devices.</td>
</tr>
<tr>
<td>42% increase in correct use of CPS Devices for 4-7 year old children</td>
<td></td>
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<tr>
<td>88% of the children were seated in the back seat.</td>
<td>93% of the children were seated in the back seat.</td>
</tr>
<tr>
<td>6% increase in children appropriately seated in the back seat.</td>
<td></td>
</tr>
<tr>
<td>72% of 4 years olds and 24% of 7 year olds were using appropriate child passenger safety devices.</td>
<td>90% of 4 years olds and 61% of 7 year olds were using appropriate child passenger safety devices.</td>
</tr>
<tr>
<td>25% increase in safely restrained 4 year olds 154% increase in safely restrained 7 year olds</td>
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</tbody>
</table>
- The national estimate of correct child passenger safety device for children between the ages of 4 and 7 is 55%.

- As children in Anchorage get older, they are less likely to be safely restrained in a motor vehicle.

- The greatest increase in use of booster seats (154%) was for 7-year old children.

Background:

The degree to which children used appropriate child passenger safety devices was unknown in Alaska. Those who work on the issue believed that use was lower than it could and should be. They also recognized that the seatbelt law in Alaska was ambiguous concerning use of car and booster seats and seatbelts for children less than 16 years old.

Alaska Seat Belt Law Facts:

- May 1989: Alaska State Legislature passed a law requiring seat belt use by all occupants in a motor vehicle. Failure to wear a seat belt for anyone over 16 years of age is a secondary traffic violation.

- May 1, 2006: Alaska’s primary seat belt law went into effect. The amended seat belt law made it a primary traffic violation. Primary seat belt law permits a law enforcement officer to stop a vehicle and issue a citation for a seatbelt violation even if it was the only violation observed.

- September 15, 2009: The Seat belt Law revision, that clarifies booster and car seat requirements, went into effect. The revision requires children older than 4 and younger than 8 years old, who are less than 57 inches in height and weigh 20-65 pounds to be properly secured in a booster or car seat.\(^1\)

Multi-Media Campaign:

AIPC, with funding from the Alaska Highway Safety Office and State Farm Insurance, designed and implemented a multi-pronged public awareness campaign promoting the new Child Passenger Safety requirements. Prior to designing the campaign, AIPC conducted a focus group with parents of 4-7 year old children. Parents described being unsure of the legal requirements for booster seat use, described the

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\(^1\) AS 28.05.095. Use of Seat Belts and Child Safety Devices Required:
(b) Except as provided in (c) of this section, a driver may not transport a child under the age of 16 in a motor vehicle unless the driver has provided the required safety device and properly secured each child as described in this subsection. If the child is less than four years of age, the child shall be properly secured in a child safety device meeting the standards of the United States Department of Transportation for a child safety device for infants. If the child is four but not yet 16 years of age, the child shall be properly secured in a child safety device approved for a child of that age and size by the United States Department of Transportation or in a safety belt, whichever is appropriate for the particular child.
difficulty of keeping their older children in booster seats but were genuinely interested in doing the right thing and keeping their children safe. With this information, and after reviewing the successes of similar campaigns, a media campaign was created which included a radio message<sup>2</sup> (aired 188 times on multiple radio stations) a TV ad<sup>3</sup> providing a clear interpretation of the legal requirements, in a lively and entertaining manner (aired 176 times on multiple channels) and a colorful and informative packet of information was developed and sent to 300+ Child Passenger Safety partners, child care providers, pediatricians, schools and other interested parties. Additionally, a press conference was held, a ceremonial signing of the bill by then Alaska Governor, Sarah Palin, and a city wide booster seat check and give away was held at fire stations around the city of Anchorage.

Methodology:

AIPC staff and volunteers conducted observations of child passenger safety practices of 4-7 year old children on 2 Saturdays and 2 Sundays, in June, 2009 between 10am and 2pm at 5 Carrs/Safeway parking lots. The same methodology was replicated in October, 2009. Beth Schuerman, the coordinator of the study, obtained permission from the stores on the corporate level and at each individual location. The specific parking lots were chosen in order to observe a broad range of socio-economic children. Beth trained each observer on the methodology, safety protocols and use of the spreadsheet for recording data. The safety and methodology protocols are attached as Appendix A, and the spreadsheet is attached as Appendix B.

Observers watched for a caregiver to exit the store with at least one child who appeared to be between the ages of 3 and 8. The observer approached the caregiver after the child was secured in the car and asked the age, weight and height of the child. The observer then noted where in the car the child was seated, and the type of restraint that was used. The survey did not measure whether the child restraint or booster was correctly installed. Observers were all trained and provided with a script and spreadsheet for collecting data.

Observers recorded the reported age, gender, height and weight of the child, vehicle type (car, SUV/minivan, or Truck) whether the child was in the front or back seat of the vehicle, what type of restraint system was used (none, lap belt only, lap and shoulder belts, car seat, no back booster seat with lap and shoulder belts, no back booster with lap belt only, high back booster with lap and shoulder belts and high back booster with only lap belt.) Of these, the car seat, and either a high or no back booster using both lap and shoulder belts were considered appropriate child passenger safety devices (CPSD).

Observers provided a NHTSA Booster Seat educational brochure (attached as Appendix A) to all participants. Instruction on correct usage was not provided. While

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<sup>2</sup> “Attention caregivers of children 4-8 yrs old! It is now the law for children between the ages of 4 to 8 years old to be secured in a car seat or booster seat. A seat belt alone is not enough for these young children to be safe. Remember- booster seats for 4-8 year old- it’s the law! New Booster Seat Law to be enacted on 9/17.”

<sup>3</sup> Booster seat PSA can be viewed on YouTube http://www.youtube.com/user/marciahowell#p/u/28/NQkks-NgWmY
difficult, this choice was made for several reasons. One reason was time constraints. To provide proper installation information would have added 20 minutes to each observation, significantly limiting the number of observations that could have been made. Alternatively, providing a shortened version of the information would have been inappropriate. And finally, the study did not have permission from the stores to conduct car seat checks in their parking lots, simply to observe usage of CPSD’s.

Analysis:

All data was entered into SPSS and then analyzed. One person coded the data and a second person reviewed the codes for accuracy. During the pre observations, two hundred and forty two children were observed with 40% male (n=97) and 60% female (n=143). During the post observations, 148 children were observed, with 44% male (n=60) and 56% female (n=75.) In both observational periods, most children were seated in the back seat. In the pre-observations 88% back seat (n=193) compared to the post-observations with 94% (n=126) in the back seat. In the pre-observation, just over half of the children observed (52%) were appropriately restrained in either a car seat or a booster seat, utilizing both a shoulder and lap belt. In the post-observations, this percent rose to 74%, an increase of 42%. (Graph 1) Nationally, the National Survey of the Use of Booster Seats (nSUBS) estimates that 55% of children ages 4 through 7 are appropriately restrained.

Graph 1

The most common inappropriate restraint observed were children using lap and shoulder belts without a booster or car seat (pre-observation: 33% (n=74), post-observation: 19% (n=25).) The next type of common misuse was children in either no

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4 Some of the categories had missing data, leaving some categories without all 242 observed cases.
seatbelt (pre: 5% (n=12) post: 3% (n=5) or just a lap belt (pre: 5% (n=12), post: 1% (n=1). The highest usage of booster seats were those using high back boosters with lap and shoulder (pre: 25% (n=55), post: 31% (n=42)) followed by no back boosters with lap and shoulder belts (pre: 17% (n=37), post: 31% (n=42).) In the pre-observation, eleven percent of children (n=25) between the ages of 4 and 7 was correctly seated in car seats. This percent rose slightly to 13% (n=17) in the post observations. (Graph 2)

**Graph 2**

The older the child, the more likely they were to be in the front seat, and with only a lap, shoulder, or lap and shoulder seat belts. Seventy-two percent of 4 year olds (n=44) were properly restrained in the pre-observations. After the interventions that number increased to 90% of 4 year old children (n=36). Only 24% of 7-year old children (n=23) were properly restrained in June. That percent increased dramatically to 61% (n=19) by October. (Graph 3) Nationally the numbers are slightly better than the pre-observations, but less than the post-observations in Alaska. “In 2008, 48 percent of children age 4 and 5 were restrained in booster seats. The booster seat use rate among 6- and 7-year-olds increased to 35 percent in 2008 from 25 percent in 2007.”

**Graph 3**

National Survey of the Use of Booster Seats (nSUBS) is the only probability-based nationwide child restraint survey that observes restraint use and obtains age by interview. However, the NSUBS found that in 2008, 43 percent of children in this age group were using booster seats (either high-backed or backless), 12 percent were restrained in child safety seats, 34 percent were in seat belts, and 11 percent were unrestrained. These results indicate that as many as 45 percent of children 4 to 7 in the United States were not being properly protected (34% in seat belts and 11% unrestrained). The 2008 NSUBS survey also found the following: In 2008, 48 percent of children age 4 and 5 were restrained in booster seats. The booster seat use rate among 6- and 7-year-olds increased to 35 percent in 2008 from 25 percent in 2007.

Conclusion:

The older children get, the less likely they are to be in a booster seat, and the more likely they are to be sitting in the front seat. The combined strategy of clarifying the requirements for safely restraining children in motor vehicles along with a multi-media social marketing campaign has shown dramatic positive results. More children between the ages of 4 and 7 are now appropriately restrained, and this is especially true for the older children. A second post intervention observation will be conducted to determine the long-term effectiveness of the prevention efforts. This will help to determine the need for a continued campaign, and to carefully target it for the greatest impact.

For more information, please contact Beth Schuerman at the Alaska Injury Prevention Center, Coordinator for the Booster Up Alaska efforts. 907-929-3939
Appendix A

BOOSTER SEAT USE EVALUATION PROCEDURES

1) Arrive at your scheduled location on time. Find the other scheduled volunteer at the main customer service desk. Wear the nametag and vest provided to you.

2) Notify the customer service desk that you will be in their parking lot conducting a Booster Seat Use observation with permission from the Carr’s/Safeway office. (You have been provided with a letter of intent and the Carr’s/Safeway authorization contact and telephone number.

3) Each of the two ‘volunteers” should identify a store main entrance door to observe. You will be looking for caregivers EXITING the store with children in the 4yrs UP TO 8 yrs old age group. Measure yourself to determine where 4’9” height is, identify this height on the entrance door or some stationary object. Identify customers with this size (under 4’9”) child and who is potentially over 4 yrs old. Wait until the identified shopper and child/children get secured into their vehicle.

4) Approach the adult in a friendly manner.

Hi, my name is __________, I work with Alaska Injury Prevention Center. May I ask you 3 quick questions regarding car seat safety?

Is the child with you between 4 and 8 years old? If yes, how old? Circle the number 4-5-6 or 7 on the form. If No say “thank you very much – here’s some information regarding booster seats. The study is only regarding children under 8hrs old and older than 4.

Is the child under 65#? Circle Yes or No

Is the child under 4’9”? Circle Yes or No

Do not ask but note if the child is: Male or Female, whether the child is in the front or a back seat of the vehicle, what type of vehicle; Car – SUV/Van- or Truck, the ethnicity of the child.

Thank the adult and provide them with a booster brochure. Ask if you can give a sticker to the child (this is a good opportunity to get a better look at what type of restraint the child is using. Do not be invasive. Do not touch the child. Do not give Child Passenger Safety advice. Tell participants that there is contact information/website information on the handout if they would like more information about the study or about child passenger safety.

If there is more than one 4 to 8 yr old in the vehicle make a mark on the form, grouping the children together.

If they choose not to participate- mark “refusal ”across that row of the form.

If you can’t figure out what Restraint System category the child is using- make a notation on the back of the form- referencing the line number and the odd situation details. We’ll try to figure it out later.
Do not use the words; RESTRAINT or SURVEY to the participants- both these words have negative connotations to many people.

It is suggested that you leave the clipboard in your car- some people may shy away from someone approaching them with to record information.

Thank you so much for your help! Beth’s cell number is 244-1123 if you have any questions.

**Booster Seat Use Surveyors Check List of Supplies**
- Name tag
- Vest
- Schedule ($40 stipend per shift)
- Training (Movie Ticket)
- Authorization –Safeway/Safeway office; Karen Lutez 339-7704
- Letter of Intent (explaining our purpose)
- Stickers for children
- Booster brochures for caregivers (with AIPC contact information)
- Observation forms
- Clipboard/pen
### Appendix B

<table>
<thead>
<tr>
<th>Age (Circle One)</th>
<th>Weight Under 65#?</th>
<th>Height under 4'9&quot;</th>
<th>Gender</th>
<th>Seating Position</th>
<th>Vehicle Type (circle one)</th>
<th>Restraint System</th>
<th>Ethnicity</th>
</tr>
</thead>
<tbody>
<tr>
<td>4 5 6 7</td>
<td>Yes No</td>
<td>Yes No</td>
<td>M F</td>
<td>Front Back</td>
<td>Car</td>
<td>SUV/Van Truck</td>
<td>See Key Below (#only) below</td>
</tr>
<tr>
<td>1</td>
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<tr>
<td>3</td>
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<tr>
<td>5</td>
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<td>SUV/Van Truck</td>
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<tr>
<td>6</td>
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<td>Front Back</td>
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<td>SUV/Van Truck</td>
<td>See Key Below (#only) below</td>
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<tr>
<td>7</td>
<td>Yes No</td>
<td>Yes No</td>
<td>M F</td>
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<td>SUV/Van Truck</td>
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<td>8</td>
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<td>SUV/Van Truck</td>
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<td>9</td>
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<td>13</td>
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<td>Car</td>
<td>SUV/Van Truck</td>
<td>See Key Below (#only) below</td>
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</table>

**Restraint System:** Record only ONE system per 4 to 8 year old child

1) **NONE**
2) **LAP ONLY SEAT Belt**
3) **SHOULDER/LAP SEAT BELT**
4) **CAR SEAT W/HARNESS** (3pt, 5pt, tray shield, vest)
5) **NO BACK BOOSTER W/SHOULDER LAP SEAT BELT**
6) **NO BACK BOOSTER W/LAP ONLY SEAT BELT**
7) **HIGH BACK BOOSTER W/SHOULDER LAP SEAT BELT**
8) **HIGH BACK BOOSTER W/LAP ONLY SEAT BELT**
9) **SHIELD BOOSTER**

**Ethnicity**
- C Caucasian
- N native AK/Indian
- AA African amer
- PI pacific islander
- A Asian
- H Hispanic
- DK don't know
Appendix C

**SEATS Booster Tips For Safety**

*The shoulder belt should never be*

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1. **NO-BACK BUCKLE-POSITIONING BOOSTER SEAT**
   - Booster seat must have a back; also, the shoulder belt must be worn securely. If the back of the booster seat is made of cloth, it should be covered with a non-slip material.

2. **HIGH-BACK BELT-POSITIONING BOOSTER SEATS**
   - Booster seat must have a back; also, the shoulder belt must be worn securely.

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**Types of Booster Seats You Can Use**

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**When do you use a Booster seat?**

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**Seat belt:**
- Shoulder belt should be worn securely.
- Booster seat must have a back; also, the shoulder belt must be worn securely.

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**Forward-Facing Toddler:**
- Booster seat in the back seat.

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**Reclining Seat:**
- Booster seat in the back seat.

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**Car Seat:**
- Booster seat in the back seat.

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*Children who have outgrown child safety seat:*
- Booster seat in the back seat.
Booster Seats
A Parent's Guide to Buying and Using

Booster seats sold at toy stores, department stores, and other retail outlets.

Why We Use

Booster Seats

Safety lives are not designed for children.

Across the leeward area,
across the Aisle of the area - never
shoulder, a seatbelt should nest low
child's chest and rest snuggly on the
right - and can better protect your
child's life so that the safety belt
meets your child's so that the booster seat
small for each child. A booster seat
are too large for toddler seats that look
beginning a round age 4. Many children

12